

## SCHEME FOR THE ESTABLISHMENT OF THE GREATER LINCOLNSHIRE MAYORAL COMBINED AUTHORITY

### 1. **Establishment of the Authority**

A Mayoral Combined Authority shall be established pursuant to Section 103 of the Local Democracy, Economic Development & Construction Act 2009 (LDEDCA).

### 2. **Name of the Authority**

The name of the Authority shall be The Greater Lincolnshire Combined Authority.

### 3. **Area of the Authority**

The area comprising the administrative areas of Lincolnshire County Council, North Lincolnshire Council and North East Lincolnshire Council and incorporating the local government areas of

Boston Borough Council  
City of Lincoln Council  
East Lindsey District Council  
Lincolnshire County Council  
North East Lincolnshire Council  
North Kesteven District Council  
North Lincolnshire Council  
South Holland District Council  
South Kesteven District Council  
West Lindsey District Council

### 4. **Provision for a Directly Elected Mayor**

- 4.1 There shall be a directly elected mayor for the area of the Combined Authority pursuant to section 107A of LDEDCA ("the Mayor"). The Mayor will be elected in May 2017. The provisions of Schedule 5B of LDEDCA shall apply subject to paragraphs 4.2 and 4.3 below.
- 4.2 The term of office of the Mayor elected in May 2017 shall be three years and the next election for the return of a mayor shall take place in the third year thereafter and on the same day of ordinary election.
- 4.3 The term of office of a Mayor elected in accordance with paragraph 4.2 and any mayor thereafter shall be four years and each subsequent election shall take place in each fourth year thereafter on the same day of ordinary election.
- 4.4 The Mayor shall appoint one of the members of the Combined Authority to be the Deputy Mayor in accordance with section 107C of LDEDCA and the Deputy Mayor shall

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- a) hold office until the end of the term of office of the mayor subject to paragraph b) below;
  - b) cease to be Deputy Mayor if at any time the Mayor removes him or her from office, the person resigns as Deputy Mayor or the person ceases to be a member of the Combined Authority
  - c) act in the place of the Mayor if for any reason the Mayor is unable to act or the office of mayor is vacant.
- 4.5 If a vacancy arises in the office of Deputy Mayor, the Mayor must appoint another member of the Combined Authority to be the Deputy Mayor.

4.6 If for any reason the Mayor is unable to act or the office of mayor is vacant and the Deputy Mayor is unable to act or the office of the deputy mayor is vacant the other members of the Combined Authority must act together in place of the Mayor, taking decisions by a simple majority.

### **5 Membership of the Combined Authority**

5.1 The Constituent Councils of the Combined Authority shall be the councils listed in paragraph 3 above.

5.2 In addition the Greater Lincolnshire Local Enterprise Partnership("GLLEP") shall be a non-constituent participant in the Combined Authority.

5.3 There shall be 12 (twelve) members of the Combined Authority ("a Member"). Voting Members shall be as set out in paragraph 5.12

5.4 The Mayor shall be a member of the Combined Authority.

5.5 Each Constituent Council shall appoint one of its elected members to be a Member of the Combined Authority.

5.6 In addition to the Members appointed under paragraph 5.5 each Constituent Council shall appoint one of its elected members to be a substitute member ("Substitute Member").

5.7 The GLLEP shall nominate one of its Directors to be a Member of the Combined Authority, and in addition shall nominate a Director to be a substitute; such substitute to be a business representative. Such nominated Directors shall become a Member or Substitute Member as the case may be from the date on which written notice of nomination by the GLLEP is received by the Combined Authority.

5.8 A Member ceases to be a Member or a Substitute Member ceases to be a Substitute Member if they cease to be a member of the Constituent Council that appointed them or the GLLEP as the case may be.

5.9 A Member or Substitute Member may resign by giving written notice to the Proper Officer of the Constituent Council that appointed them or the GLLEP as

the case may be. The relevant Constituent Council or GLLEP shall notify the Combined Authority forthwith of any such resignation.

- 5.10 Where a Constituent Council's Member or Substitute Member's appointment ceases, the relevant Constituent Council shall give notice of the appointment of another of its elected members in that person's place as soon as possible. Where a GLLEP Member or Substitute Member's appointment ceases, the GLLEP shall nominate another of its Directors in that person's place as soon as possible. Such nominated Director shall become a Member or Substitute Member as the case may be from the date on which written notice of nomination by the GLLEP is received by the Combined Authority.
- 5.11 The Constituent Councils or the GLLEP may terminate the appointment of a Member or Substitute Member and replace that Member or Substitute Member at any time by giving not less than 14 days written notice to the Combined Authority and the termination and replacement shall take effect on the expiry of such notice.
- 5.12 Members and Substitute Members appointed by the Constituent Councils shall be voting Members of the Combined Authority. Members and Substitute Members nominated by the GLLEP shall be non-voting Members unless the voting members of the Combined Authority determine otherwise in which case the GLLEP Member and Substitute Member shall be a voting Member of the Combined Authority on all issues falling for decision by the Combined Authority, subject to the provisions of this Scheme.
- 5.13 The Combined Authority may permit other bodies to become non-constituent participants in the Combined Authority and determine whether to confer voting right on any Member appointed by that body.

## **6 Chair**

- 6.1 Until the taking up office of the directly elected mayor, the chair of the Combined Authority shall be appointed by the Combined Authority from among its Constituent Council Members
- 6.2 From the point at which he or she takes office, the Mayor will act as Chair to the Combined Authority.

## **7 Functions**

- 7.1 The Order constituting the Combined Authority shall not make provision for the exercise by the Combined Authority or the Mayor of any of the functions of the Constituent Councils.

## **8 Functions of the Mayor**

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- 8.1 The functions devolved from central government set out in Appendix A to this Scheme shall be functions of the mayoral combined authority that are exercisable only by the Mayor("the Mayoral Functions").
- 8.2 In exercising the Mayoral Functions the Mayor shall have the same powers as are conferred on the Combined Authority under section 113A of LDEDCA subject to the same limitations as apply to the Combined Authority under section 113B of LDEDCA.
- 8.3 Chapter 1 of Part 1 of the Localism Act 2011 (which confers a general power of competence on local authorities) shall not be applied to the Mayor
- 8.4 The Mayor shall not be given a power to direct under section 88 of the Local Transport Act 2008.
- 8.5 The Mayor shall exercise the Mayoral Functions concurrently with the Secretary of State (as regards transport functions) and the relevant public authority (as defined in section 105A(9) of LDEDCA as regards other functions

### **9 Exercise of the Functions of the Mayor**

- 9.1 The Mayor shall arrange for the exercise the Mayoral Functions in accordance with section 107D(3)(a) and (b) of LDEDCA.
- 9.2 The Mayor shall not be authorised to arrange for the exercise of the Mayoral Functions through a committee as provided for in section 107D(3)(c)(ii)
- 9.3 The development and approval of the Mayor's budget shall be governed by paragraph 16 of this Scheme.
- 9.4 Before a decision is taken on the approval of any strategy falling within the remit of the Mayor under the Mayoral Functions whether that approval is to be given by the Mayor directly or otherwise, the Mayor shall consult the Combined Authority and:-
- a) The spatial framework and any supplementary planning documents referred to in paragraph 2.1 of Appendix A shall require the unanimous approval of the Constituent Council Members of the Combined Authority;
  - b) the transport plan referred to in paragraph 1.6 of Appendix A and any spending plans or plans for the allocation of transport-related funding shall be treated as rejected or modified if two thirds of the Constituent Council members of the Combined Authority vote to modify or reject it as long as the two thirds includes the Combined Authority Members from each of Lincolnshire County Council, North East Lincolnshire Council and North Lincolnshire Council; and
  - c) any other strategy or spending plans shall be treated as rejected if two thirds of the Constituent Council Members of the Combined Authority vote to reject it

## **10 Functions of the Combined Authority**

- 10.1 The Combined Authority shall have the functions set out in Appendix B to this Scheme.
- 10.2 Chapter 1 of Part 1 of the Localism Act 2011 (which confers a general power of competence on local authorities) shall be applied to the Combined Authority.
- 10.3 The Combined Authority will have the power contained in section 99 of the Local Transport Act 2008 by virtue of section 102A of that Act which can be exercised in conjunction with the general powers granted to it by section 113A and 113B of the LDEDCA.
- 10.4 The Combined Authority shall not be given a power to direct under section 88 of the Local Transport Act 2008
- 10.5 The Combined Authority shall exercise the Combined Authority's functions concurrently with the Secretary of State (as regards transport functions) and the relevant public authority (as defined in section 105A(9) of LDEDCA as regards other functions

## **11 Proceedings of the Combined Authority**

- 11.1 Executive arrangements (within the meaning of the Local Government Act 2000) shall not apply to the Combined Authority. However, the discharge of the functions of the Combined Authority will be subject to the scrutiny arrangements set out in this Scheme.
- 11.2 Sections 101 and 102 of the Local Government Act 1972 apply to the Combined Authority in the exercise of its functions.
- 11.3 Notwithstanding paragraph 11.2 the following decisions shall only be taken in a meeting of the full Combined Authority
- a) approval of the borrowing limits, treasury management strategy including reserves, investment strategy, borrowing and budget of the Combined Authority including the amount of any expenses to be met by the Constituent Councils under paragraph 15 of this Scheme;
  - b) approval of the Combined Authority Standing Orders and any amendments to them;
  - c) appointing the Chair of the Combined Authority pending the Mayor taking office
  - d) approving the establishment of Committees, their terms of reference and composition and making appointments to them including the Overview and Scrutiny Committee referred to in paragraph 12 of this Scheme and the Audit Committee referred to in paragraph 13 of this Scheme
  - e) the making of any decision referred to in paragraph 9.4 of this Scheme

- f) the making of proposals to the Secretary of State for the conferring on the Combined Authority of additional functions or powers
  - g) approval of the making of arrangements for the exercise of the functions of any Constituent Council;
  - h) admission of any body to non-constituent participation in the Combined Authority or the conferring of voting rights on any member appointed by such bodies;
  - i) the giving or not giving of consent to the making of any Order by the Secretary of State in relation to the Combined Authority under any legislation including LDEDCA;
  - j) appointment and dismissal of the Head of Paid Service, Monitoring Officer and the officer with responsibility for the proper administration of the Combined Authority's financial affairs;
- 11.4 All decisions of the Combined Authority shall be decided by a majority of those voting Members present and voting subject to that majority including the vote of the Mayor, subject to paragraphs 11.5 to 11.7 below.
- 11.5 Questions on the matters referred to in paragraphs 11.3a), 11.3b) and 11.3f) to 11.3j) inclusive and any other matters determined by the Combined Authority and set out in its Standing Orders require a unanimous vote in favour by all Constituent Council Members or Substitute Members acting in place of those Members, to be carried
- 11.6 The Combined Authority may in its Standing Orders make provision for special majority voting arrangements on specified reserved decisions or types of decisions in recognition that some decisions made by the CA could have a significant impact on some or all of the Constituent Councils and that the democratic mandate of each Constituent Council should be respected and preserved. Such special majority voting arrangements may include arrangements based on the principle that Constituent Councils directly affected by a decision must be part of the majority in order for that decision to carry.
- 11.7 Special majority voting arrangements contained in the Combined Authority's Constitution may not vary the voting arrangements set out in paragraph 9.4 of this Scheme.
- 11.8 The quorum of the Combined Authority is 7 voting Members or Substitute Members. The quorum for a committee or sub-committee of the Combined Authority shall be determined by the Combined Authority when establishing it.
- 11.9 Each voting Member shall have one vote.
- 11.10 There shall be no casting vote.
- 11.11 If a vote is tied it is deemed not to have been carried.

11.12 Proceedings shall not be invalidated by any vacancy amongst the Combined Authority's Members or by any defect in the appointment or qualification of any Member.

## **12 Scrutiny**

12.1 There shall be an Overview & Scrutiny Committee of the Combined Authority pursuant to Schedule 5A of LDEDCA to exercise scrutiny functions over the Combined Authority.

12.2 Each Constituent Council will appoint one elected member to the Overview & Scrutiny Committee.

12.3 Overview & Scrutiny Committee membership shall not include a Combined Authority Member including the Mayor and the Deputy Mayor.

12.4 The Combined Authority shall appoint as Chairman of the Overview and Scrutiny Committee an elected member of one of the Constituent Councils who is not a member of a registered political party of which the Mayor is a member.

12.5 Each member on the Overview and Scrutiny Committee shall have one vote and there is to be no casting vote.

12.6 If a vote is tied it is deemed not to have been carried.

12.7 The Overview & Scrutiny Committee shall have power to:

- a) Invite Combined Authority Members and officers, including the Mayor and Deputy Mayor, to attend and answer questions
- b) Review or scrutinise decisions or other actions taken in connection with the discharge of any functions which are the responsibility of the Combined Authority or the Mayor
- c) Make reports or recommendations to the Combined Authority and the Mayor with respect to the discharge of any functions which are the responsibility of the Combined Authority or the Mayor
- d) Make reports or recommendations to the Combined Authority and the Mayor on matters that affect the authority's area or the inhabitants of the area
- e) In respect of any decision made but not implemented by either the Combined Authority or the Mayor, direct that the decision is not to be implemented while it is under review or scrutiny and to recommend that the decision be reconsidered
- f) Invite others to attend meetings of the Committee

12.8 Where the Overview & Scrutiny Committee makes a report they may also publish it and require a response from the Combined Authority or the Mayor as the case may be.

12.9 The notice published must give the Combined Authority or the Mayor 2 months to consider and respond to the report.

### 13 **Audit**

13.1 The Combined Authority will establish an Audit Committee pursuant to Schedule 5A of LDEDCA to fulfil the functions set out in paragraph 13.3.

13.2 The membership of the Audit Committee shall be determined by the Combined Authority but one member of the Committee shall be an independent person.

13.3 The Audit Committee will have the power to:

- a) Review and scrutinise the Office of the Mayor and Combined Authority's financial affairs;
- b) Review and assess the Mayor and Combined Authority's risk management, internal control and corporate governance arrangements;
- c) Review and assess the economy, efficiency and effectiveness with which resources have been used in discharging the Combined Authority's functions and the Mayoral Functions; and
- d) Make reports and recommendations to the Combined Authority and/or the Mayor in relation to any reviews carried out in relation to the matters stated above.

### 14 **Records, Standing Orders and Remuneration**

14.1 Proceedings and the names of members present at meetings must be recorded. Such proceedings will be agreed as an accurate record by members of the CA.

14.2 The Combined Authority may make Standing Orders.

14.3 No Basic or Special Responsibility Allowances will be payable by the Combined Authority.

14.4 The reimbursement of travel and subsistence or other sundry expenses will be the responsibility of the Member's Constituent Council or other appointing body.

### 15 **Funding of the Exercise of Combined Authority Functions**

15.1 The expenses of the Combined Authority that are reasonably attributable to the exercise of its functions (excluding Mayoral Functions) will be met by the Constituent Councils.

- 15.2 The Combined Authority shall be a levying body under section 74 of the Local Government Finance Act 1988 and shall have the power to issue a levy to its Constituent Councils in respect of the expenses referred to in paragraph 15.1. Such levy shall be apportioned between the Constituent Councils in equal one tenth shares.
- 15.3 The Combined Authority will agree an annual budget identifying its expenditure and sources of income including any amount payable by the Constituent Councils under paragraph 15.2.

## **16 Funding of the Exercise of Mayoral Functions**

- 16.1 In the financial year 2017/18 the costs of the Mayor that are incurred in, or in connection with the exercise of the Mayoral Functions) will be met by the Constituent Councils. Such costs shall be apportioned between the Constituent Councils in equal one tenth shares.
- 16.2 In any financial year following 2017/18 the costs of the Mayor that are incurred in, or in connection with the exercise of the Mayoral Functions may be met from precepts issued by the Combined Authority under section 40 of the Local Government Act 1992
- 16.3 The Combined Authority will be a major precepting authority under section 39 of the Local Government Finance Act 1992 but only in relation to expenditure incurred by the Mayor in or in connection with the exercise of the Mayoral Functions.
- 16.3A The function of issuing a precept under Chapter 4 of Part 1 of the Local Government Finance Act 1992 shall (subject to the following provisions of this paragraph 16) be a function only exercisable by the Mayor acting on behalf of the Combined Authority.
- 16.4 The Mayor shall maintain a fund in relation to receipts arising and liabilities incurred in the exercise of the Mayoral Functions
- 16.5 Prior to each financial year beginning with the financial year 2018/19 the Mayor shall follow a process for the development of his or her budget (including the amount of any precept under paragraph 16.2) for the exercise of Mayoral Functions for the financial year in question that is in accordance with Regulations or, in the absence of Regulations has the following characteristics:-
- a) preparation of a draft budget to include expenditure plans and income including the proposed precept under paragraph 16.2 above;
  - b) scrutiny of the draft budget by the other members of the Combined Authority and the Overview and Scrutiny Committee appointed under paragraph 11 of this Scheme;

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- c) the making of changes to the draft budget as a result of such scrutiny; and
- d) the approval of the draft budget in accordance with paragraph 16.6 below

16.6 The Mayor's draft budget shall be treated as rejected if two thirds of the Constituent Council Members of the Combined Authority vote to reject it and the Mayor shall propose a revised draft budget

16.7 Subject to the making of enabling legislation, the Mayor shall have power to place a supplement of 2p per pound of rateable value on business rates to fund infrastructure with the agreement of the local business community through the GLLEP.

### **17 Transfer of Property, Rights and Liabilities**

17.1 There shall be no transfer of property, rights or liabilities between the Combined Authority or the Mayor and the Constituent Councils.

### **18 Local Enterprise Partnerships**

18.1 The Combined Authority recognises the importance of the Humber LEP and Greater Cambridge Greater Peterborough LEP working closely with the Greater Lincolnshire Combined Authority. The Combined Authority commits to work with partners in the Midlands and the North of England to promote opportunities for pan-Midlands and pan-Northern collaboration.

## APPENDIX A

### COMBINED AUTHORITY FUNCTIONS EXERCISABLE ONLY BY THE MAYOR

#### **Transport**

- 1.1 To be responsible for a consolidated, multi-year local transport budget for the area of the Combined Authority devolved from HM Government consisting of the Integrated Transport Block or any equivalent or replacement funding for the same or similar functions as those covered by that funding.
- 1.2 For the financial years 2017/18 to 2020/21 inclusive the amounts and allocations of the local transport budget shall be as set out in respect of the Integrated Transport Block in the Table at Annex 1 to this Appendix A.
- 1.3 In each financial year referred to in Annex 1 and any other financial year in which the amounts devolved by HM Government are identified as allocated to individual Constituent Councils, the Mayor shall passport that funding to the relevant Constituent Council
- 1.4 In any financial year in which the amounts devolved by HM Government are not identified as allocated to individual Constituent Councils, the Mayor shall consult with the Combined Authority as to his spending plans in relation to the devolved amounts and approval of such spending plans shall be subject to paragraph 9.4b) of the Scheme.
- 1.5 The Mayor shall transfer to the relevant Constituent Council any amount identified as allocated to that Constituent Council in the spending plans approved pursuant to paragraph 1.4
- 1.6 To exercise, concurrently with the relevant Constituent Councils to the extent that they have equivalent powers, such powers to franchise bus services in the Combined Authority area as shall be contained in future legislation to support delivery of smart and integrated ticketing across the Combined Authority's Constituent Councils
- 1.7 To produce and publish a local transport plan for the Combined Authority area without prejudice to Constituent Council duties to publish Local Transport Plans under section 9 of the Transport Act 2000.

#### **Housing and Planning**

- 1 Creation of a spatial framework and supplementary planning documents to act as a framework for managing strategic planning across the Combined Authority area with which all Local Development Plans will, where reasonably practicable and without resubmission for approval, generally conform
- 2 To have functions corresponding to those of the Mayor of London under Part 8 of the Localism Act 2011 to designate any area of land in the Combined Authority area as a mayoral development area leading to the establishment by Order of a Mayoral Development Corporation subject to the consent of any

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Constituent Council in which the Development Corporation is intended to be used.

- 3 To make proposals for the creation of other emerging vehicles to help take forward large development or new settlements subject to the consent of any Constituent Council in which the vehicle is intended to be used.
- 4 To be consulted on and/or call in planning applications of potential strategic importance to the Combined Authority area.

**Finance**

- 1 To exercise the power under paragraph 16.7 of the Scheme
- 2 The function of issuing a precept under Chapter 4 of Part 1 of the Local Government Finance Act 1992 in respect of mayoral functions

**ANNEX 1**

<b>Funding and Allocation</b>	<b>2017/18</b>	<b>2018/19</b>	<b>2019/20</b>	<b>2020/21</b>
<b>Integrated transport block</b>				
North East Lincolnshire Council	1.479	1.479	1.479	1.479
North Lincolnshire Council	1.159	1.159	1.159	1.159
Lincolnshire County Council	3.312	3.312	3.312	3.312
	<b>5.950</b>	<b>5.950</b>	<b>5.950</b>	<b>5.950</b>
<b>Highways Maintenance Incentive formula</b>				
North East Lincolnshire Council	0.166	0.334	0.334	0.334
North Lincolnshire Council	0.383	0.771	0.771	0.771
Lincolnshire County Council	2.582	5.197	5.197	5.197
	<b>3.131</b>	<b>6.303</b>	<b>6.303</b>	<b>6.303</b>
<b>Highways Maintenance Funding formula</b>				
North East Lincolnshire Council	1.774	1.606	1.606	1.606
North Lincolnshire Council	4.090	3.702	3.702	3.702
Lincolnshire County Council	27.571	24.955	24.955	24.955
	<b>33.435</b>	<b>30.263</b>	<b>30.263</b>	<b>30.263</b>
<b>Total (£m)</b>	<b>42.516</b>	<b>42.516</b>	<b>42.516</b>	<b>42.516</b>

**APPENDIX B**  
**FUNCTIONS TO BE EXERCISED BY THE COMBINED AUTHORITY**

**Skills, Education and Employment**

1. To nominate a person, whether or not a member of the Combined Authority to chair an Area Review of post-16 education and training in accordance with HM Government document "Reviewing Post-16 Education and Training Institutions". The review shall relate to institutions within the Combined Authority area taking into account provision in neighbouring areas and will lead to agreed recommendations. The review will include all post-16 education and training provision in the initial analysis phase. Recommendations will be focused on General FE and Sixth Form Colleges, however the Regional Schools Commissioner and the relevant local authorities will consider any specific issues arising from the reviews for school sixth form provision.
2. To take forward the outcomes of the Area Review.
3. Following the Area Review, and in partnership with local colleges, providers and the GLLEP, to publish a Local Skills Plan which:-
  - a) identifies the skills that local employers require;
  - b) reflects the Combined Authority's ambitions for a more highly skilled workforce through better collaboration between local Colleges and providers; and
  - c) identifies appropriately tailored and accessible provision for the local workforceand then collaborate with colleges and providers, with appropriate support from HM government agencies with responsibilities for skills to work towards the implementation of the Plan.
4. For the 2017/18 academic year, and, if necessary, following the Area Review, to work with HM Government to vary the block grant allocations made to 16+ education and training providers in the Combined Authority area so as to reflect local commissioning priorities and outcomes within an agreed framework.
5. Subject to the readiness conditions in paragraph 6 below, from the 2018/19 academic year onwards, to receive fully devolved HM Government budgets (calculated on a funding formula taking into account a range of demographic, educational and labour market factors) for 19+ education and training and to exercise within the Combined Authority area the functions of the Secretary of State under the following provisions of the Apprenticeship Skills Children and Learning Act 2009
  - a) Section 86 except subsection (1)(b)
  - b) Section 87
  - c) Section 88 (but not any power to make Regulations)
  - d) Section 90 (but not any power to make Regulations)

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- 6 Pursuant to the functions referred to in paragraph 4 above, to be responsible for allocations to providers and the outcomes to be achieved, consistent with statutory entitlements and proportionate requirements set by HM Government about outcome information to be collected in order to allow students to make informed choices.
- 7 The readiness conditions for full devolution under paragraph 5 above are that:
  - a) Parliament has legislated to enable transfer to local authorities of the current statutory duties on the Secretary of State referred to in paragraph 4;
  - b) Completion of the Area Review process;
  - c) After the Area Review is complete, agreed arrangements are in place between HM Government and the Combined Authority to ensure that devolved funding decisions take account of the need to maintain a sustainable and financially viable 16+ provider base;
  - d) Clear principles and arrangements have been agreed between HM government and the Combined Authority for sharing financial risk and managing failure of 16+ providers, reflecting the balance of devolved and national interest and protecting the taxpayer from unnecessary expenditure and liabilities;
  - e) Learner protection and minimum standards arrangements are agreed between HM Government and the Combined Authority; and
  - f) Funding and provider management arrangements, including securing financial assurance, are agreed between HM Government and the Combined Authority in a way that minimises costs and maximises consistency and transparency.
- 8 The Careers and Enterprise Company and the National Careers Service will collaborate with the Combined Authority to ensure that local priorities are fed into careers provision such that it is employer-led, integrated and meets local needs through direct involvement and collaboration in the design of careers and enterprise provision for all ages.
- 9 To be the point of contact and recipient in the Combined Authority area of HM Government advice to ensure awareness of resources to work to secure more apprenticeship places with employers, particularly among Small and Medium Enterprises and also drive up demand from individuals looking for apprenticeships. A particular focus will be made on increasing apprenticeship places in Greater Lincolnshire's priority sectors including Agri-food, Manufacturing, Health and Care, low carbon and Visitor Economy.
- 10 To be responsible for the Apprenticeship Grant for Employers (AGE) and to receive AGE funding for use alongside mainstream apprenticeship participation funding to incentivise employers to offer apprenticeships, with power to vary the criteria associated with the grant (e.g. size and sector of business) to meet local needs. The Skills Funding Agency will work with the Greater Lincolnshire Combined Authority to identify an appropriate share.
- 11 To help tackle long-term unemployment in Greater Lincolnshire, HM Government will consult with the Combined Authority as part of the design process for future employment support, from April 2017, for harder to help claimants, many of whom are currently referred to the Work Programme and

- Work Choice. This will provide an opportunity for Combined Authority to feed into the national design of the new Work and Health Programme.
- 12 To develop a business case for an innovative pilot to support those who do not qualify for mainstream DWP programmes. The business case should set out the evidence to support the proposed pilot, cost and benefits and robust evaluation plans, to enable the proposal to be taken forward through the Combined Authority, subject to Ministerial approval.
  - 13 To engage with Job Centre Plus so that the opportunities for greater integration of support and services are identified and the Combined Authority has an opportunity to share experience from previous schemes and influence the design of provision of local and flexible funding, with the main aim of supporting people back to work.
  - 14 To work with Job Centre Plus (supported by HM Government) to overcome barriers to employment, so that local provision can be directed towards solutions that improve access to work through alternative transport opportunities, raising aspirations of young people by increasing to access significant business locations.

### **Accelerated Growth (Business Support and Innovation)**

- 1 To work with HM Government to support the development of the Greater Lincolnshire Growth Hubs so that it joins-up and co-ordinates all public, private, national and local support to ensure businesses get the help they need to boost their productivity and grow across the Combined Authority area.
- 2 To work in partnership with HM Government to help the growth hub to: become sustainable; connect small businesses with national services that support exports, innovation, access to finance and skills; collaborate on innovative business support evaluation projects which develop robust evidence about what works; and share best practice widely to deliver better outcomes for the country as a whole.
- 3 To be the point of contact within the Combined Authority area for greater co-operation ensured by HM Government with all relevant national and local resources for business support programmes, including UKTI, to give businesses a joined-up, simplified service that meets their needs and priorities.
- 4 To agree a joint export plan with a dual-key approach to activities and reporting on outputs and outcomes; and agree, and tailor UKTI export support services to reflect local priorities within the context of a ring-fenced trade services resource within the Combined Authority area, subject to departmental budget changes.
- 5 To establish with HM Government a six-monthly update meeting with the Business Lincolnshire Growth Hub board and the BIS sector specialists including UKTI to align the targeting of existing contracted support to meet the GLLEP growth sectors. HM Government will offer Greater Lincolnshire expert advice and support through the Smart Specialisation Advisory Hub, and associated workshops, to support activities part-funded by the European Regional Development Fund.
- 6 To prepare with UKTI a joint inward investment strategy which fully reflects Greater Lincolnshire's key sectoral strengths and ambitious targets to increase growth sector output and employment in Agri-tech/Food and Drink,

Energy/Offshore Wind and Advanced Engineering and Manufacturing. This will include support to ensure the propositions for each sector are clearly articulated and that there is awareness of the offer amongst relevant sector teams and strengthened partnership between locally delivered services and embassy/consulate contacts overseas (via the Project Matchmaker initiative or other UKTI post-LEP matching arrangement).

- 7 To explore with UKTI opportunities for further collaboration including:-
  - a) co-location, where it will not harm the overall working efficiency of the investment model; and
  - b) the use of national campaign budgets for overseas inward investment promotional activity within the Midlands Engine programme.
- 8 To explore with HM Government Visit England and Visit Britain opportunities for further collaboration including to establish the scope for aligning future marketing activity with Visit England, Visit Britain and DCMS' Five Point Plan to support tourism growth in Greater Lincolnshire.

### **Transport**

- 1 In its capacity as the new area-wide transport body responsible for determining, managing and delivering the Mayor's transport plans, to work in partnership with the existing transport bodies currently operating in the region.
- 2 To enter into, together with HM Government, joint working arrangements with Highways England on operations, maintenance and local investment through a new Memorandum of Understanding to support better integration between local and national networks.
- 3 To receive and manage the highways maintenance funding provided by HM Government and identified in Annex 1 to Appendix A to this Scheme as "Highways Maintenance Incentive formula" and "Highways Maintenance Funding formula".
- 4 For the financial years 2017/18 to 2020/21 inclusive the amounts and allocations of the highways maintenance funding shall be as set out in respect of the above mentioned headings in the Table at Annex 1 to Appendix A to this Scheme.
- 5 In each financial year referred to in Annex 1 to Appendix A and any other financial year in which the amounts devolved by HM Government are identified as allocated to individual Constituent Councils, the Combined Authority shall passport that funding to the relevant Constituent Council
- 6 In any financial year in which the amounts devolved by HM Government are not identified as allocated to individual Constituent Councils, the Combined Authority shall determine its spending plans in relation to the devolved amounts and approval of such spending plans shall be subject to unanimous approval under paragraph 11.5 of the Scheme.
- 7 The Combined Authority shall transfer to the relevant Constituent Council any amount identified as allocated to that Constituent Council in the spending plans approved pursuant to paragraph 6 above

## **Housing and Planning**

- 1 To produce a strategic infrastructure delivery plan by September 2017 to identify the infrastructure needed to support the increased funding of new homes, and proposals to fund this through devolved infrastructure funds, through national programmes and through local funding.
- 2 With HM Government, establish a Joint Investment and Assets Board, chaired by the Mayor of the Combined Authority, to review all land and property (including surplus property and land) held by the public sector, building on its One Public Estate Programme and invest in strategic infrastructure priorities. The Board will include representatives from HM Government. This Board will ensure there is a sufficient, balanced supply of readily available sites for commercial and residential development to meet the demands of a growing Greater Lincolnshire economy. It will create a comprehensive database of available public and private sector land, identify barriers to its disposal/development, and develop solutions to address those barriers to help Greater Lincolnshire Combined Authority meet its housing goals and to unlock more land for employment use.
- 3 To establish with the assistance of HM Government stronger partnership with the Homes and Communities Agency (HCA) to ensure that Greater Lincolnshire's strategic housing objectives are delivered, and that centrally and locally managed investments are strategically aligned including alignment of HCA investment with the local Strategic Infrastructure Delivery Plan.
- 4 To develop detailed proposals meeting value for money and other funding criteria, on the basis of which HM Government will work with the Combined Authority and its Constituent Councils to provide:
  - a) **Support on large sites:** strong partnership to support key large housing sites (1,500 homes +) with brokerage at the local (through Homes and Communities Agency support) and central government level to help resolve barriers, with utility companies, or government agencies, which are holding up the development process. Continued discussions to secure longer term frameworks for funding of key sites, subject to the development of a business case, value for money and other funding criteria.
  - b) **Support on new settlements:** support in line with local areas' ambitions for any new housing settlements, including any new settlements based on garden town principles, to be taken forward via Mayoral Development Corporations or other emerging vehicles. Subject to Parliament, the HM Government intends to strengthen legislation to make it easier to set up new town style vehicles.
  - c) **Joint action to deliver early on starter homes:** bringing forward sites where housing delivery would not otherwise have happened. The Homes and Communities Agency will work in partnership with the area's local authorities to identify and invest in suitable land.
  - d) **Support for streamlining planning delivery:** to enable local planning authorities to accelerate housing growth. This could include the development of proposals for ambitious reforms in the way that planning services are delivered, and which could enable greater flexibility in the way

that fees are set, with a particular focus on proposals which can streamline the process for applicants and accelerate decision making.

- e) **Continued dialogue:** the opportunity for continued dialogue on the longer term potential for greater leadership and autonomy in housing delivery, and a greater role in housing funding decision-making in Greater Lincolnshire.
- 5 To adopt and promote a strategic approach to spatial planning issues in support of the Combined Authority's ambitions and objectives.

## **Water**

- 1 To lead on the development of a scrutinised, integrated, evidence-based flood risk and water management investment programme for the Combined Authority area, working with the GLLEP Water Management Board and co-ordinating and aligning the equivalent flood risk and water management strategies and programmes for Lincolnshire North Lincolnshire and North East Lincolnshire building on the existing joint Lincolnshire Flood Risk and Drainage Management Strategy, its Common Works Programme, and the area's Water Management Plan.
- 2 To receive relevant specific devolved powers and resources from HM Government and:
- a) To propose evidence-based reprioritisation of capital water management investment in the Combined Authority area, to better utilise current levels of national funding, maximise local benefit and attract increased investment, whilst maintaining and where possible enhancing national and local commitments to protect people, property and land up to 2021.
  - b) To identify, propose and develop opportunities to take on more local responsibility for delivering projects in the investment programme, especially where this would generate efficiencies and generate private and commercial contributions.
  - c) To ensure that delivery of local and national programmes within the Combined Authority area are effectively integrated and mutually supportive.
  - d) To implement local scheme prioritisation to develop appropriate approaches to sustain lower consequence systems and schemes, which currently are liable to reduced funding when competing in a national context against higher consequence systems.
  - e) To further develop local prioritised programmes of water management, forming the basis of a long-term future capital investment programme delivering against local priorities and driving growth.
- 3 To collaborate with the Constituent Councils, Internal Drainage Boards (IDB), HM Government and national and local stakeholders to seek to extend the IDB boundaries to the extent permitted by the Land Drainage Act, to maximise IDB coverage across Greater Lincolnshire and to seek authorisation for IDBs to extend their levy raising powers across the whole of those areas.
- 4 To explore and lead actions in conjunction with HM Government to attract business investment in water efficiency and water management.

- 5 To contribute to the outcomes from the Water Resources Study commissioned by the Greater Lincolnshire LEP and the objectives set out in the resulting Greater Lincolnshire LEP's Water Management Plan, developing and exploring new powers with which to do so.
- 6 Within the confines of the existing National Planning Policy Framework, to take into account the high standards of water management that exist in Greater Lincolnshire and the potential to promote water management methods that mitigate this risk together with a more consistent and co-ordinated approach to ensuring development that is appropriately and sustainably designed and delivered (both residential and business focussed) to drive growth and prosperity.

## **Public Sector Transformation**

### **Public Protection**

- 1 To work with HM Government to ensure HM Government understands the needs of local offenders so as to improve commissioning of services for local Lincolnshire offenders in community and in prison informed by Greater Lincolnshire's aim to create a whole system approach to criminal justice, which includes out of court disposals, restorative justice, community and custodial rehabilitation, with a truly effective re-integration policy to tackle social exclusion by supporting and encouraging people into work and productive lives.
- 2 To pursue ongoing engagement with relevant agencies (particularly the National Offender Management Service) facilitated by HM Government to better understand Greater Lincolnshire's position and aims with regard to prison estate and related services and identify opportunities for collaboration, whilst making sure that prison provision for Greater Lincolnshire offenders is in line with current national prison reform plans.
- 3 To work with HM Government, the Community Rehabilitation Company (CRC) and local prison governors to link adult education and skills training provision in the community with education provision in prisons.
- 4 To work with HM Government to move towards a co-commissioning arrangement for commissioning services for Greater Lincolnshire offenders with short term sentences (2 years and under), in both prison and in the community.
- 5 To receive support from HM Government and work with HM Government to develop a Memorandum of Understanding involving relevant local parties to support the process for collaborative working and set out the areas for further detailed work to ensure that the Combined Authority can take on a greater role in the commissioning of offender management services, alongside the National Offender Management Service, including local prison governors, to allow more local flexibility, innovation and better coordination with other local services including healthcare and accommodation.
- 6 To work with HM Government to explore options for greater local input into the provision of court services in the Combined Authority area to ensure access to justice is maintained across the area.
- 7 To work with HM Government to explore opportunities the HMCTS Reform Programme will create through greater digitisation of court and tribunal services in the Combined Authority area.

- 8 To work with HM Government through the Youth Justice Review, to explore options for a more devolved youth justice system.

### **Finance and Funding**

- 1 To create a Single Investment Fund (SIF) that draws together local and agreed national funding streams to deliver an ambitious investment programme across the Combined Authority area to unlock its economic potential.
- 2 To prioritise investment based on economic impact.
- 3 The SIF shall include an additional £15m per annum of funding for 30 years (75% capital and 25% revenue), which will form part of the Greater Lincolnshire single pot. The fund will be subject to a jointly agreed 5-yearly gateway assessment process to confirm the investment has contributed to economic growth.
- 4 To work with HM Government to agree specific funding flexibilities with a joint ambition to give to the Combined Authority a single pot to invest in its economic growth. This pot will comprise a flexible, multi-year settlement providing the freedom to deliver its growth priorities, including the ability to re-direct funding to reflect changing priorities. This local freedom will be over a range of budgets to be determined by the Combined Authority and HM Government. The Combined Authority will have the flexibility to secure substantial private and public sector leverage. The Combined Authority will also be able to use capital receipts from asset sales as revenue funding for public service transformational initiatives. HM Government expects to disburse this agreed settlement to the Combined Authority annually in advance.
- 4A To adopt an assurance framework which establishes the responsibilities, processes and principles that will underpin the delivery of the SIF/single pot. The assurance framework shall ensure that schemes that offer maximum benefits and value for money are prioritised for investment. The selected schemes will be assessed to ensure they deliver value for money (where the economic benefits of the scheme exceed the costs of investment and maintenance) contribute to the Greater Lincolnshire Devolution Agreement, Local Plan, Strategic Economic Plan and GLLEP objectives and can be delivered on time and to budget. Investment decisions should be taken with formal GLLEP involvement.
- 5 To work with HM Government to test whether it will be possible to grant to the Combined Authority Intermediate Body Status for ERDF, ESF and the EU Growth Programme part of EAFRD funding enabling greater influence and decision making in respect of the European Structural Investment Funds 2014-2020 (European Regional Development Fund (ERDF), European Social Funds (ESF) and the EU Growth Programme element of the European Agricultural Fund for Rural Development (EAFRD)). This will allow the area to integrate and align investments with other aspects of the devolution deal and local economic priorities, to improve performance and maximise economic impact.
- 6 If so, to work with HM Government to agree a timescale to put this in place and develop an agreement between each Managing Authority and the Intermediate Body that will contain details of delegated responsibilities and accountabilities, performance management, resources, their funding and payment arrangements and other relevant details.

## APPENDIX 2

- 7 To bid for future allocations of national funding.
- 8 Working collaborative with the GLLEP in bringing forward a proposal for consideration by HM Government for a single allocation of the Local Growth Fund to support a programme of investment.
- 9 To work with HM Government to determine how prudential borrowing powers for Combined Authorities could apply within a framework of fiscal responsibility and accountability to the Combined Authority and local authorities.
- 10 To continue to set out proposals to HM Government for how local resources and funding can be pooled across Greater Lincolnshire.
- 11 To agree overall borrowing limits and capitalisation limits with HM Government and enter into formal agreements to engage in forecasting.
- 12 To provide information, explanation and assistance to the Office for Budget Responsibility where such information would assist in meeting their duty to produce economic and fiscal forecasts for the UK economy.
- 13 To agree a process to manage local financial risk across local public bodies and to jointly develop written agreements with HM Government on every devolved power or fund to agree accountability between local and national bodies.

### **Equalities**

- 1 To adhere to the public sector equality duty under section 149 of the Equality Act 2010 as if it was a public authority for the purposes of that section.